

COUNCIL OF THE DISTRICT OF COLUMBIA OFFICE OF COUNCILMEMBER BROOKE PINTO THE JOHN A. WILSON BUILDING 1350 PENNSYLVANIA AVENUE, N.W., SUITE 106 WASHINGTON, D.C. 20004

March 24, 2025

Nyasha Howard, Secretary Council of the District of Columbia 1350 Pennsylvania Avenue, N.W. Washington, DC 20004

Dear Secretary Howard,

Today, along with Councilmembers Charles Allen and Anita Bonds, I am pleased to introduce the "Justice-Involved Youth in Community Act of 2025." This legislation establishes a program to pair a Trusted Adult with youth assigned to Deferred Disposition Agreements (DDAs), Deferred Prosecution Agreements (DPAs), or Consent Decrees (CDs)ⁱ to provide intensive, wholistic support to youth during the length of the agreement. The bill ensures youth who are assigned DDAs, DPAs, or CDs receive the support needed to comply with the requirements of their respective agreements and address root causes that may have contributed to their justice system involvement or may present barriers to rehabilitation.

The Office of the Attorney General (OAG) enters into these agreements with youth as an alternative to prosecution or being held. Youth who are given DDAs or DPAs must complete the requirements of the agreement in order to avoid prosecution or sentencing. Youth on these agreements must plead guilty in addition to completing the agreement.ⁱⁱ

In 2023, there were 443 active DDAs, DPAs, and CDs for violent, dangerous, property, and other offenses, including 171 for violent offenses and 118 for dangerous offenses. iii As of December 2023, 172 youth had completed their respective agreements; however, 89 agreements were revoked because the youth did not comply with the requirements of the agreement. Many of these youth need more assistance to address the factors prohibiting them from complying with the terms of the agreement and to set them up for long-term success.

The current structure of the DDA, DPA, CD programs act as a checkpoint between the youth, probation officer, and the courts but do not provide resources to help youth comply. With this structure, the root cause of youth involvement in the juvenile court system is not adequately addressed, thus possibly contributing to further involvement in the justice system.

The Justice-Involved Youth in Community Act will provide more support to youth through an assigned. Trusted Adult, as well as provide enhanced coordination between the Trusted Adult, probation officers, and OAG to ensure youth successfully complete the agreements and do not become justice involved again.

The program would be structured as follows:

- **Program Eligibility** OAG will refer the highest need, highest risk youth for participation in the program and require in the DDA, DPA, or CD that the youth participate in the program and attend all scheduled meetings with their Trusted Adult. Initial program participation will be limited to 50 participants.
- Qualifications of the Trusted Adult Trusted Adults working with youth should have a background or training in some of the following areas: Cognitive Behavioral Therapy (CBT), Hope Theory, Dialectical Behavior Therapy (DBT), crisis intervention, motivational interviews, mentorship, advocacy, social work, community health, and cultural competency.
- Types of Resources and Support Provided to Youth The Trusted Adult will provide actionable support in school attendance and academics; accessing and navigating transportation for school, healthcare appointments, after school activities, and meetings required under the agreement; household applications for food assistance, income assistance, housing assistance, or other social welfare programs; and other resources as needed.
- Ensuring Compliance with DPA/DDA/CD The program will require monthly, documented communication and follow-up between the Trusted Adult, the probation officer, and OAG to ensure the youth is meeting the terms of their agreement and receiving the support they need. If a youth is noncompliant with the terms of their DPA, DDA, or CD, then OAG will be required to proceed with prosecution, disposition, or commitment.

This legislation represents an opportunity to ensure youth have the appropriate and necessary resources they need to thrive long-term.

Should you have any questions about this legislation, please contact my Committee and Legislative Director, Linn Groft, at lgroft@dccouncil.gov.

Thank you,

Brooke Pinto

Councilmember, Ward 2

Chairwoman, Committee on the Judiciary and Public Safety

Council of the District of Columbia

¹ A *Deferred Disposition Agreement* is an agreement between the prosecutor and the respondent youth where the respondent pleads guilty, but disposition is not entered, provided that the respondent completes the terms of the agreement. A *Deferred Prosecution Agreement* is an agreement between the prosecutor and the respondent where the prosecutor will defer further prosecution of a case after filing charges, provided that the respondent completes the terms of the agreement. In both agreements, if the respondent does not comply with the terms, the Court will move forward with the sentencing or prosecution of the case. *See* Criminal Justice Coordinating Council (December 2023) available here. A *Consent Decree* is a court order that suspends juvenile delinquency proceedings prior to any plea or factfinding hearing and usually remains in effect for six months. *See* D.C. Code § 16–2314, Super. Ct. Juv. Rule 104.

"Criminal Justice Coordinating Council (December 2023), <u>available here</u> . "Criminal Justice Coordinating Council (December 2023), <u>available here</u> .
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Councilmember Charles Allen Councilmember Brooke Pinto 3
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10 A BILL 11
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13 14 IN THE COUNCIL OF THE DISTRICT OF COLUMBIA 15
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18 19 To establish a program to provide a trusted adult to offer intensive wraparound support to 20 participating youth with a deferred disposition agreement, deferred prosecution 21 agreement, or consent decree for the length of the agreement 22
23 BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this 24 act
may be cited as the "Justice-Involved Youth in Community Act of 2025". 25 Sec. 2. Definitions.
26 For the purposes of this act, the term:
27 (a) "Consent decree" has the same meaning as in D.C. Code §16-2314. 28 (b) "Deferred disposition
agreement" means an agreement between the prosecutor and 29 the respondent wherein the respondent
pleads guilty, but the disposition is not entered, provided 30 that the respondent completes the terms of
the agreement. If the respondent does not successfully 31 comply with the terms of the agreement, the
respondent moves to disposition. 32 (c) "Deferred prosecution agreement" means an agreement
between the prosecutor and 33 the respondent wherein the prosecutor will defer further prosecution of
a case after filing

- 34 charges, provided that the respondent completes the terms of the agreement. If the respondent 35 does not successfully comply with the terms of the agreement, prosecution of the case will 36 resume.
- 37 (e) "Eligible participant" means a youth who has been referred by the Office of the 38 Attorney General ("OAG") for participation in the Program.
- 39 (d) "Program" means the program established in this act.
- 40 (e) "Trusted adult" means a person 18 years of age or older assigned by the program 41 administrator, in consultation with OAG, to a youth who has entered into a deferred disposition 42 agreement, deferred prosecution agreement, or consent decree for the length of the court 43 agreement, with determined qualifications, including:
- 44 (1) Demonstrated training, certification, or other qualifying experience in one or 45 more of the following areas: behavioral health, social work, psychology, community health, 46 youth programming, or cultural competency; or
- 47 (2) Demonstrated prior experience as a Community Health Worker, pretrial credible 48 messenger, Department of Human Services truancy program staffer, or DC Peace Academy 49 participant.
 50 Sec. 3. Establishment of the program.
- 51 There is established a program, to be administered by the relevant agency in consultation 52 with the Mayor, which shall build out the Program, offer any needed trainings, and ensure the 53 proper qualifications and professional certifications of a Trusted Adult to offer intensive 54 wraparound support to up to 50 participating youth with a deferred disposition agreement, 55 deferred prosecution agreement, or consent decree for the length of the agreement. 56 Sec. 4. Means of enrollment.
- 57 The Office of the Attorney General for the District of Columbia shall refer eligible 58 participants to the Program and require that the youth participate in the Program, including 59

requiring mandatory attendance to all scheduled meeting with their assigned Trusted Adult. 60 Sec. 5. Program details.

- 61 (a) OAG shall identify and refer participants to the Program. OAG shall consider the 62 following criteria in identifying the highest risk, highest need youth for participation: 63 (1) Whether the youth has been charged with a violent or dangerous offense; 64 (2) Whether the youth has previously entered a deferred disposition agreement, 65 deferred prosecution agreement, consent decree, or a conviction;
- 66 (3) Whether the youth has been arrested while on an active deferred disposition 67 agreement, deferred prosecution agreement, or consent decree:
- 68 (4) Whether the youth has been grade-retained in school within the last two 69 years;
- 70 (5) Whether the youth has been determined to be chronically absent in the current 71 or preceding school year;
- 72 (6) Whether the youth has experienced homelessness:
- 73 (7) Any other factors that the Office of the Attorney General determines to be 74 indicative that the youth needs additional support and resources for the length of the court 75 agreement.
- 76 (b) The Trusted Adult shall be selected for the Program based on qualifications 77 determined by the administering agency in consultation with OAG.
- 78 (c) The Trusted Adult shall be assigned to no more than two participating youth at a time. 79 (d) The Trusted Adult shall provide actionable support to assigned participants for the

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80 following as needed:

- 81 (1) School attendance through engagement with the youth, their family, and their 82 school;
- 83 (2) Accessing and navigating transportation to and from school, out-of-school-time 84 activities, and employment opportunities;

- 85 (3) Applying to out-of-school-time programs or employment opportunities for the 86 school year and summer;
- 87 (4) Scheduling and managing healthcare appointments, including medical, dental, 88 and behavioral health appointments;
- 89 (5) Accessing and navigating transportation to and from healthcare appointments, 90 including medical, dental, and behavioral health appointments;
- 91 (6) Accessing and navigating transportation to and from appointments or meetings 92 required under the deferred disposition agreement, deferred prosecution agreement, or consent 93 decree;
- 94 (7) Tutoring services or other academic supports;
- 95 (8) Household access to food assistance, income assistance, housing assistance, or 96 other local or federal social safety net programs;
- 97 (9) Applications to post-secondary opportunities as appropriate; 98 (10)

Household access to affordable childcare or dependent care;

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- 99 (11) Planning for ongoing engagement in out-of-school-time activities, tutoring, 100 post-secondary opportunities, and other activities once the terms of the deferred disposition 101 agreement, deferred prosecution agreement, or consent decree are completed and Program 102 participation ends; and
- 103 (12) Other resources and supports as needed.
- 104 Sec. 6. Tracking compliance.

105 (a) OAG shall require monthly documented communication and follow-up between the 106 Trusted Adult, the probation officer, and OAG as to whether the youth is meeting the terms of 107 the agreement as related to the requirement that the youth participate in the Program. 108 (b) Beginning three months after the establishment of the Program and quarterly thereafter, 109 aggregate data on compliance and noncompliance collected in subsection (a) of this section shall 110 be shared with the Criminal Justice Coordinating Council.

111 Sec. 7. Substantive noncompliance with deferred disposition agreements, deferred 112 prosecution agreements, and consent decrees.

113 (a) If OAG enters into a deferred disposition agreement and the youth offender is 114 subsequently deemed substantively noncompliant with the requirements of the agreement, OAG 115 shall revoke the agreement and proceed with disposition as if the deferred disposition agreement 116 had never been entered.

117 (b) If OAG enters into a deferred prosecution agreement with a youth offender and the 118 youth offender is subsequently deemed substantively noncompliant with the requirements of the 119 agreement, OAG shall revoke the agreement and proceed with prosecution as if the deferred 120 prosecution agreement had never been entered.

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121 (c) If OAG enters into a consent decree with a youth offender and the youth offender is 122 subsequently deemed substantively noncompliant with the requirements of the agreement, OAG 123 shall revoke the agreement and proceed with commitment as if the consent decree had never 124 been entered.

125 Sec. 8. Fiscal impact statement.

126 The Council adopts the fiscal impact statement in the Budget Director as the fiscal impact 127 statement required by section 4a of the General Legislative Procedures Act of 1975, approved 128

October 16, 2006 (12 Stat. 2038; D.C. Official Code § 1-301.47a).

129 Sec. 9. Effective date

130 This act shall take effect following approval by the Mayor (or in the event of veto by the 131 Mayor, action by the Council to override the veto), a 30-day period of congressional review as 132 provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December 133 24, 1973 (87 Stat. 813; D.C. Official Code § 1-206.02(c)(1)), and publication in the District of 134 Columbia Register.