GOVERNMENT OF THE DISTRICT OF COLUMBIA BOARD OF ETHICS AND GOVERNMENT ACCOUNTABILITY



Office of Open Government

September 4, 2014

Mr. Jesse B. Rauch Executive Director District of Columbia State Board of Education 441 4th Street NW Suite 723 North Washington, D.C. 20001

Please be advised that the Office of Open Government received on August 29, 2014, the enclosed complaint alleging the State Board of Education (SBOE) violated the Open Meetings Act. Specifically, the anonymous complaint alleged violation of D.C. Code §2-575(a). Upon inquiry of SBOE counsel, Ms. Kelly Davis, it is determined that the complainant is referencing a SBOE meeting which occurred on August 27, 2014 and not August 28, 2014. Further, Ms. Davis confirms the SBOE did go into a short recess so that members could seek her advice as counsel.

Under D.C. Code §2-575(b)(4)(A), a meeting or portion of a meeting may be closed to consult with an attorney to seek legal advice, or to approve settlement agreements. However, D.C. Code §2-575(c)(1)(2) provides that a public body may not enter into a closed session until a majority of the members have voted in favor of closure; and the chair of the body shall read onto the record the reason for the closure. That reading must include the citation(s) to the Open Meetings Act allowing for certain subject matters to be discussed in closed session. Also, the citations must be included on a properly noticed agenda for the meeting pursuant to D.C. Code §2-575(d), as long as inclusion of the closed portion of the meeting is feasible (D.C. Code §2-576(5)).

As noted in the complaint and as described by Ms. Davis, it appears the recess was impromptu and it was therefore not feasible to include on the agenda a statement of intent to close the meeting to seek the advice of counsel. Accordingly, I find that the SBOE did not run afoul of proper notice of the closed portion of the meeting under D.C. Code §2-576(5), but did violate the protocol as set out in D.C. Code §2-575(c)(1)(2) for entering a closed session.

¹ The Complaint issued to <u>info@bega-dc.gov</u>, August 29, 2014, references a video of the meeting. As of 9/4/14, no video recording was posted on the SBOE site at http://sboe.dc.gov/page/sboe-meeting-information. Nor did the SBOE have a copy of the video ready for inspection as of 9/3/14. The Office of Open Government therefore makes its findings based on information posted on the SBOE website, and on communication with SBOE counsel.

Upon review of the SBOE site at http://sboe.dc.gov/page/sboe-meeting-information, I also find the SBOE has failed to comply with the timely posting of meeting minutes or transcripts for its July 2014 and August 2014 public meetings under D.C. Code §2-578.

Although the Office of Open Government is afforded enforcement authority under D.C. Code §2-579 to seek injunctive or declaratory relief from the Superior Court of the District of Columbia for violating the Open Meetings Act, I am declining to take such action as there is no evidence to support, nor does the complaint suggest, the SBOE is engaging in a pattern or practice of willfully disregarding the provisions of the Open Meetings Act.³

To avoid future violations of the measure, the members of the SBOE are strongly encouraged to undergo Open Meetings Act training with the Office of Open Government. It is clear that the members of the SBOE will greatly benefit from understanding the procedural requirements of the act, and from discussing its application to the operations of the SBOE.

I look forward to scheduling training at a time and date convenient to you and your fellow board members. I may be reached by phone (481-3411) and/or email (<u>traci.hughes@dc.gov</u>) to set the training. Meanwhile, should you have any questions concerning compliance with the Open Meetings Act, please do not hesitate to contact me.

Sincerely,

TRACI L. HUGHES, ESQ.

Director

Office of Open Government

Board of Ethics and

Government Accountability

Cc: Kelly Davis, Attorney-Advisor State Board of Education

Enclosure

%20Video%20Transcripts.pdf

² See also, 12/12/13 Office of Open Government advisory opinion on the posting of draft meeting minutes and transcripts at http://www.bega-dc.gov/sites/default/files/documents/12.12.13%20OOG%20Opinon HPTF Meeting%20Record Minutes%20Audio

³ The decision of the Office of Open Government to decline court action at this time does not in any way prohibit a private cause of action for violation of the Open Meetings Act (D.C. Code §2-579(a)(1)).

Form submission from: Board of Ethics & Government Accountability Complaint Form

info@bega-dc.gov [info@bega-dc.gov]

Sent: Friday, August 29, 2014 9:47 AM

To: BEGA General Mailbox

Submitted on August 29, 2014 - 9:47 am EDT Submitted by anonymous user: 164.82343 189 Submitted values are:

Do you wish to submit your complaint anonymously? Yes
Your Name:
Email Address:
Address (Street, Apt #):
City:
State:
Zip Code:
Preferred Contact Number:
How may the BEGA contact you?
Are you a District Government Employee? Yes

If yes, what is your position and employing agency? OSSE

Government Employee Complained of (Street, Apt#, City, State): State Board of Education members present at 8/28/14

District agency/entity that employs the individual: State board of education Home address of individual complained of (if known):

Is this individual a District Government Employee? Yes

If you have documents relevant to your allegations, please provide details here: The video shows the calling of the 5 minute recess and everyone leaving together. The state board then huddled outside the room for longer than five minutes in discussions outside of the public meeting

Details of complaint: The state board likely violated the open meetings act by calling for a recess to do a non-public discussion prior to taking action. Certification: Anonymous

The results of this submission may be viewed at: http://www.bega-dc.gov/node/4639/submission/929